

# United States Department of the Interior



BUREAU OF LAND MANAGEMENT
Caliente Field Office
P.O. Box 237 (1400 South Front St.)
Caliente, Nevada 89008-0237
http://www.blm.gov/nv/st/en/fo/ely\_field\_office.html

In Reply Refer To: 4110

NOV 1 6 2015

Dear Interested Public:

#### FINAL DECISION

Conversion of Four Temporary Emergency Site Rehabilitation (ESR) Fences to Permanent Range Improvements for Authorizations #2705005, #2705098, #2705050, #2703639, #2705036, and #2705027.

The Bureau of Land Management (BLM) has determined that 4 temporary fences constructed for Emergency Site Rehabilitation (ESR) are beneficial to manage livestock operations in the Mustang, Rattlesnake, Garden Spring and Barclay allotments (Maps 1-8). New fence construction (3200') on the west end of the Garden Spring allotment ESR fence will be installed to provide a better geographic barrier for cattle. These permanent range improvements will offer livestock operators additional management options, such as deferred rotation and rest rotation of the pastures, as well as the ability to respond to changes and seasonal variability in forage production and plant health.

#### **BACKGROUND**

The fences were constructed in response to Emergency Fire Rehabilitation Plans (1999 to 2006) for the purpose of excluding or reducing livestock from burned areas. The four allotments lie northwest and southeast of Caliente, Nevada in Lincoln County, Nevada. These grazing allotments are part of the Mojave-Southern Great Basin Area Standards that provide direction for soil, riparian and biotic rangeland health. Livestock were excluded from fire seeded areas through construction of the subject fences. The fire rehabilitation and seeding efforts have been successful, and these fences are slated for removal from grazing allotments under their respective Decisions unless further Environmental Assessment indicates the 12.45 miles of ESR fence and 3200' of new fence are appropriate for grazing allotment use (Maps 1-8).

During the spring of 2015, permittees were contacted by BLM to discuss conversion of remaining temporary ESR fences to permanent range improvements. The four fences listed in this Decision reflect the allotments where permittees and BLM are collectively interested in using the fences for voluntary rotational grazing opportunities as well as to changes and seasonal variability in forage production and plant health.

### Other resources present:

- The North Pahroc ESR Fence is within the Silver King Herd Management Area (HMA) and the Blue Garden ESR Fence is in Blue Nose Peak Herd Area (HA).
- Three authorized rights-of-way (ROW) exist within the vicinity of the Mustang and Kendall fences. There are no existing authorizations in the vicinity of the North Pahroc and Garden Spring fences.

An interdisciplinary team (IDT) prepared an Environmental Assessment (EA) and concluded that although other resources may be present in the planning area, they did not warrant further analysis.

The IDT determined, in the EA, that no effects to wild horses are anticipated because the ESR fence in the Silver King HMA (North Pahroc fence) is open-ended on its south end, and the fence has been in place since 2002 without observed impacts. The Blue Garden ESR Fence is in Blue Nose Peak Herd Area (HA) and these HA's have been slated to be absent for wild horses since the 2008 Ely RMP, although ongoing wild horses do persist on many HA units in the Field Office.

The Decision also provides that although there are three authorized Rights of Ways (ROW) in the vicinity of Mustang and Kendall fences, the fences, as they exist, do not impact the ROWs. In addition, an extension of the Garden fence would not impact existing ROWs as there are none in the vicinity.

For livestock grazing, the addition of the four ESR fences and the extension, would permit additional rotation grazing opportunities for BLM's livestock permittees. Cross-allotment fencing, even if open-ended, can better enable livestock operators to respond to changes and seasonal variability in forage production and plant health.

#### **AUTHORITY**

All citations are from Part 43, Code of Federal Regulations (CFR), Subpart 4100 (2005). This decision, with the enclosed environmental analysis, shall be considered the final decision under subpart 4120 and 4160 of this part (See Authority below).

#### FINAL DECISION

After consideration of the information received by grazing permittees and reviewed by BLM, and further comments received from Nevada Department of Wildlife, it is my Final Decision to authorize the conversion of the four subject temporary range improvements to permanent livestock grazing improvements. The addition of 3200' of new fence construction on the west end of the Garden Spring allotment ESR fence will also be authorized under this Decision and will adhere to technical specifications found in Appendix A of the EA to facilitate pronghorn movement through the fence.

#### **AUTHORITY**

The following citations are from Part 43, Code of Federal Regulations (CFR), Subpart 4100 (2005), and apply to this Decision:

- §4120.3-1(f) Conditions for Range Improvements Proposed range improvement projects shall be reviewed in accordance with the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4371 *et seg.*).
- §4120.3-3(a) Range Improvement Permits Any permittee or lessee may apply for a range improvement permit to install, use, maintain, and/or modify removable range improvements that are needed to achieve management objectives for the allotment in which the permit or lease is held. The permittee or lessee shall agree to provide full funding for construction, installation, modification, or maintenance. Such range improvement permits are issued at the discretion of the authorized officer.
  - § 4120.3-1(a) Range improvements shall be installed, used, maintained, and/or modified on the public lands, or removed from these lands, in a manner consistent with multiple use management.
  - § 4120.3-1(b) Prior to installing, using, maintaining, and/or modifying range improvements on the public lands, permittees or lessees shall have entered into cooperative range improvement agreement with the Bureau of Land Management or must have an approved range improvement permit.
  - § 4120.3-1(e) A range improvement permit or cooperative range improvement agreement does not convey to the permittee or cooperator any right, title, or interest in any lands or resources held by the United States. § 4120.3-1(f) Proposed range improvement projects shall be reviewed in accordance with the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4371 et seq.). § 4120.3-2(d) Range improvement work performed by a cooperator or permittee on the public lands or lands administered by the Bureau of Land Management does not confer the exclusive right to use the improvement or the land affected by the range improvement work.
- § 4120.3-7 The authorized officer may accept contributions of labor, material, equipment, or money for administration, protection, and improvement of the public lands necessary to achieve the objectives of this part.

## APPEAL PROVISIONS

In accordance with 43 CFR § 4.470 and§ 4160.4, any applicant, permittee, lessee or other person whose interest is adversely affected by the Final Decision may file an appeal of the Decision. An appellant may also file a petition for stay of the Decision pending final determination on appeal. The appeal and petition for stay must be filed in the office of the authorized officer, as noted above, within 30 days following receipt of the Final Decision Within 15 days of filing the appeal and any petition for stay, the appellant also must serve a copy of the appeal and any petition for stay on any person named in the Decision and listed at the end of the Decision, and on the Office of the Solicitor, Pacific Southwest Region, 2800 Cottage Way, Rm. E-1712, Sacramento, CA 95825-1890 (CFR § 4.471(b)).

The appeal must be in writing and state the reasons, clearly and concisely, why the appellant thinks the Final Decision is in error. Other provisions of 43 CFR § 4.470 also apply. The BLM does not accept appeals sent by electronic mail. Appeals transmitted by facsimile will be

accepted so long as the BLM receives the original document with original signature within 7 days of the receipt of the facsimile transmittal.

A petition for stay, if filed, shall show sufficient justification based on the following standards (43 CFR § 4.471(c)):

- 1. The relative harm to the parties if the stay is granted or denied;
- 2. The likelihood of the appellant's success on the merits;
- 3. The likelihood of immediate and irreparable harm if the stay is granted; and,
- 4. Whether the public interest favors granting the stay.

43 CFR §4.47l(d) provides that the appellant requesting a stay bears the burden of proof to demonstrate that a stay should be granted.

Any person named in the Decision from which an appeal is taken (other than the appellant) who wishes to file a response to the petition for a stay may file with the Departmental Cases Hearings Division Office of Hearings and Appeals U.S. Department of the Interior 351 South West Temple, Suite 6300 Salt Lake City, Utah 8410l, a motion to intervene in the appeal, together with the response, within 10 days of receiving the petition. Within 15 days after filing the motion to intervene and response, the person must serve copies on the appellant, the Office of the Solicitor and any other person named in the Decision (43 CFR §4.471(b)).

At the conclusion of any document that a party must serve, the party or its representative must sign a written statement certifying that service has been or will be made in accordance with the applicable rules and specifying the date and manner of such service (43 CFR §4.422(c)(2)).

Sincerely,

Christopher Carlton

Field Manager

Caliente Field Office

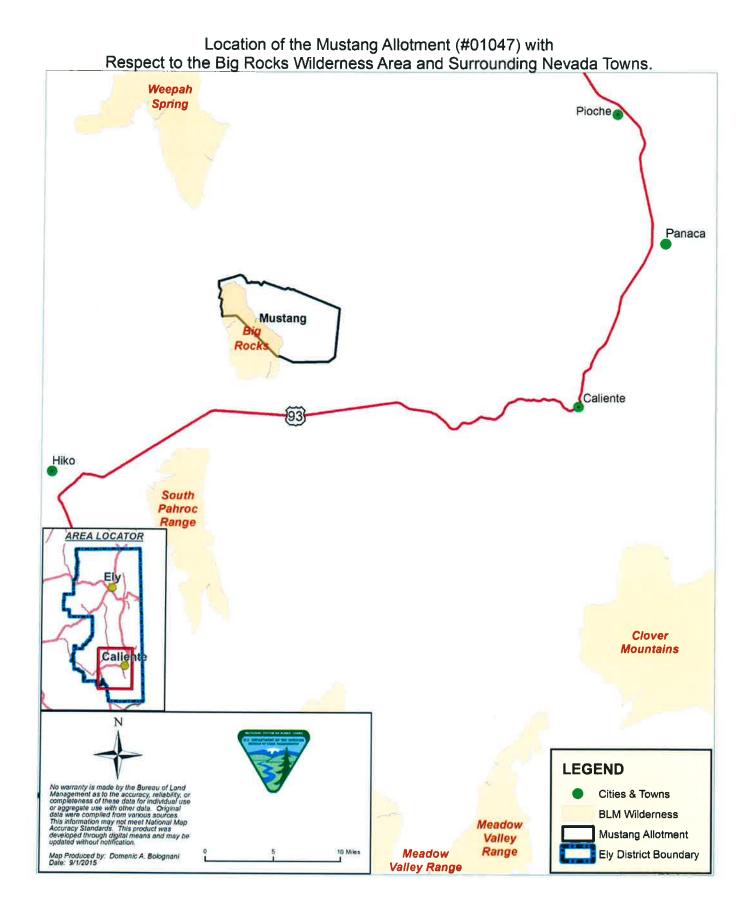
**Enclosures** 

cc: Interested Public

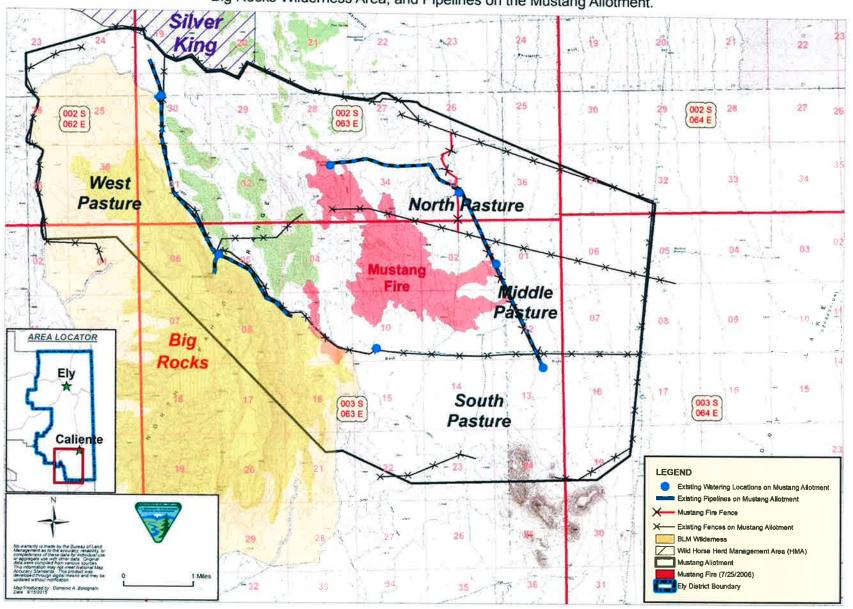
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517 Belmont Drive	CERTIFIED MAIL #7014 2120 0000 0555 6136
St George, UT 84790	RETURN RECEIPT REQUESTED
Fenton Bowler	
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Kelly And Melody Johnson	CERTIFIED MAIL WEATA 2120 0000 0555 (150
1115 Old Sharp Lane	CERTIFIED MAIL #7014 2120 0000 0555 6150
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Runnin C Ranch Family Partnership LP	145
PO Box 125	CERTIFIED MAIL #7014 2120 0000 0555 6167
	RETURN RECEIPT REQUESTED
Minersville, UT 84752	
Kimberly Reinhart	
Senior Environmental Planner	CERTIFIED MAIL #7014 2120 0000 0555 6174
Southern NV Water Authority	
PO Box 99956	RETURN RECEIPT REQUESTED
Las Vegas, NV 89193	
Neda DeMayo	
Return To Freedom	CERTIFIED MAIL #7014 2120 0000 0555 6181
4115 Julama Road	
	RETURN RECEIPT REQUESTED
Lompoc, CA 93436	
Nevada Cattlemen's Association	CERTIFIED MAIL #7014 2120 0000 0555 6198
PO Box 310	RETURN RECEIPT REQUESTED
Elko, NV 89803	RETORN RECEIL LIKE GOESTED
Nevada Department Of Agriculture	
C/O: Tina Mudd	CERTIFIED MAIL #7014 2120 0000 0555 6204
405 South 21st	RETURN RECEIPT REQUESTED
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Wildlands Defense	
Katie Fite	CEDTIFIED MAIL WOOLA CLOS COLOR
	CERTIFIED MAIL #7014 2120 0000 0555 6211
PO Box 125	RETURN RECEIPT REQUESTED
Boise ID 83701	
Steven Carter	CEDTIFIED MAIL #7014 2120 0000 0555 (220
PO Box 27	CERTIFIED MAIL #7014 2120 0000 0555 6228
Lund, NV 89317	RETURN RECEIPT REQUESTED
Bernard Petersen	
Ranch And Resource Manager	
Southern NV Water Authority	CERTIFIED MAIL #7014 2120 0000 0555 6235
	RETURN RECEIPT REQUESTED
HC 10 Box 10853	
Ely, NV 89301	
Sustainable Grazing Coalition	
C/O Richard A Orr	CERTIFIED MAIL #7014 2120 0000 0555 6242
PO Box 145	RETURN RECEIPT REQUESTED
Caliente NV 89008-0145	

V&ST Enterprises	
C/O: Stuart Twitchell	CERTIFIED MAIL #7014 2120 0000 0555 6259
PO Box 401	RETURN RECEIPT REQUESTED
Alamo, NV 89001-0401	
Western Watersheds Project	
Ken Cole	CERTIFIED MAIL #7014 2120 0000 0555 6266
PO Box 2863	RETURN RECEIPT REQUESTED
Boise, ID 83701	
Moriah Kolada Biologist	
Eastern Region	CEDENTIFE NAME WEST ASSOCIATE CORD
Nevada Department of Wildlife	CERTIFIED MAIL #7014 2120 0000 0555 6273
1218 North Alpha	RETURN RECEIPT REQUESTED
Ely NV 89301	
Chris Collis	
367 Grant Avenue	CERTIFIED MAIL #7014 2120 0000 0555 6280
Ely, NV 89301	RETURN RECEIPT REQUESTED
Connie Simkins	
PO Box 461	CERTIFIED MAIL #7014 2120 0000 0555 6297
Panaca, NV 89042	RETURN RECEIPT REQUESTED
Curt Leet	
HC 32 Box 32120	CERTIFIED MAIL #7014 2120 0000 0555 6303
Ely, NV 89301	RETURN RECEIPT REQUESTED
Bradford D. Hardenbrook	
NDOW - Southern Region	CERTIFIED MAIL #7014 2120 0000 0555 6310
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Las Vegas, NV 89108	RETURN RECEIPT REQUESTED
Maurice Frank Churchill/Annette Harris	
511 Duckwater Falls Road	CED TIPLED MAN #7014 2120 0000 0555 (227
	CERTIFIED MAIL #7014 2120 0000 0555 6327
PO Box 140036	RETURN RECEIPT REQUESTED
Duckwater NV 89317	
Clay McCauley	CERTIFIED MAIL #7014 2120 0000 0555 6334
2165 Green Vista, Suite 205	RETURN RECEIPT REQUESTED
Sparks, NV 89431	
Elise McAllister	CERTIFIED MAIL #7014 2120 0000 0555 6341
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Moapa, NV 89025	
Gracian Uhalde	CERTIFIED MAIL #7014 2120 0000 0555 6358
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Halstead Forsgren Inc., D&A	
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Duckwater, NV 89314	
John L McLain, RCI	CERTIFIED MAIL #7014 2120 0000 0555 6372
340 North Minnesota Street	
Carson City, NV 89703	RETURN RECEIPT REQUESTED

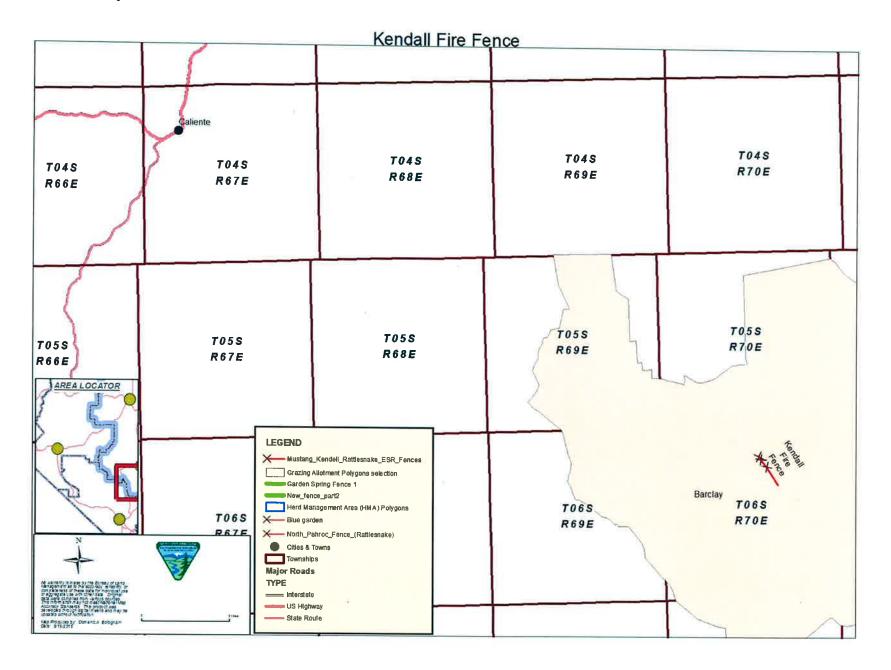
John Mitchell PO Box 139 Reno, NV 89504-0139	CERTIFIED MAIL #7014 2120 0000 0555 6389 RETURN RECEIPT REQUESTED
Kathy Gregg 6145 Galena Drive El Dorado, CA 95623-4540	CERTIFIED MAIL #7014 2120 0000 0555 6396 RETURN RECEIPT REQUESTED
Lincoln County Planning And Building Attn: Cory Lytle PO Box 329 Pioche, NV 89043	CERTIFIED MAIL #7014 2120 0000 0555 6402 RETURN RECEIPT REQUESTED
Delores Stewart 4906 North 2950 West Cedar City, Utah 84721	CERTIFIED MAIL #7014 2120 0000 0555 6419 RETURN RECEIPT REQUESTED
Craig Hoover PO Box 150822 Ely, NV 89315	CERTIFIED MAIL #7014 2120 0000 0555 6426 RETURN RECEIPT REQUESTED
William Myers III Holland And Hart, LLP PO Box 2527 Boise, ID 83701	CERTIFIED MAIL #7014 2120 0000 0555 6433 RETURN RECEIPT REQUESTED



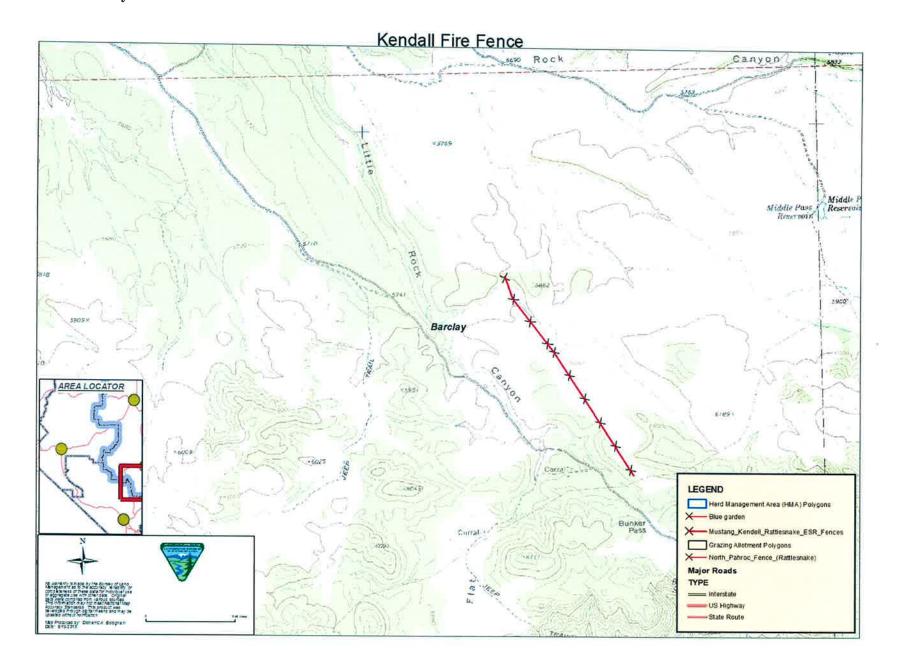
Location of the Mustang Fire Fence, Existing Watering Locations, Big Rocks Wilderness Area, and Pipelines on the Mustang Allotment.



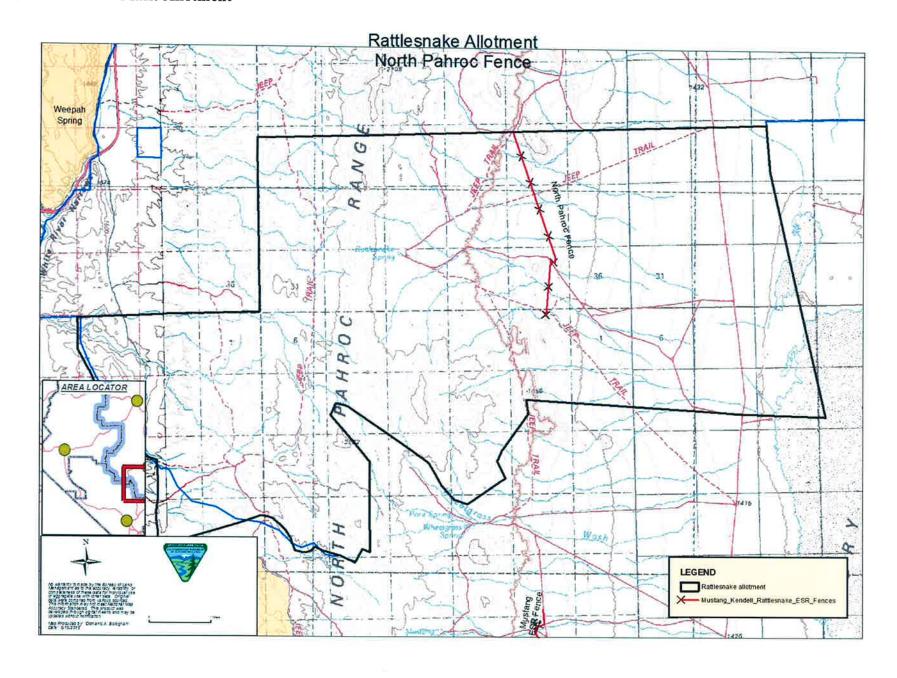
MAP 3. Barclay Allotment



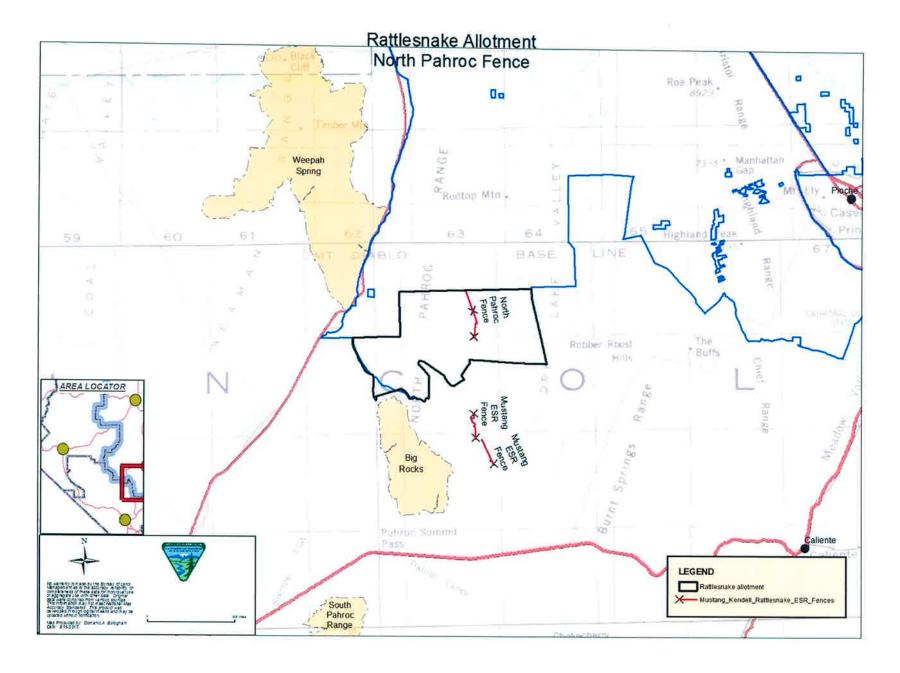
MAP 4. Barclay Allotment



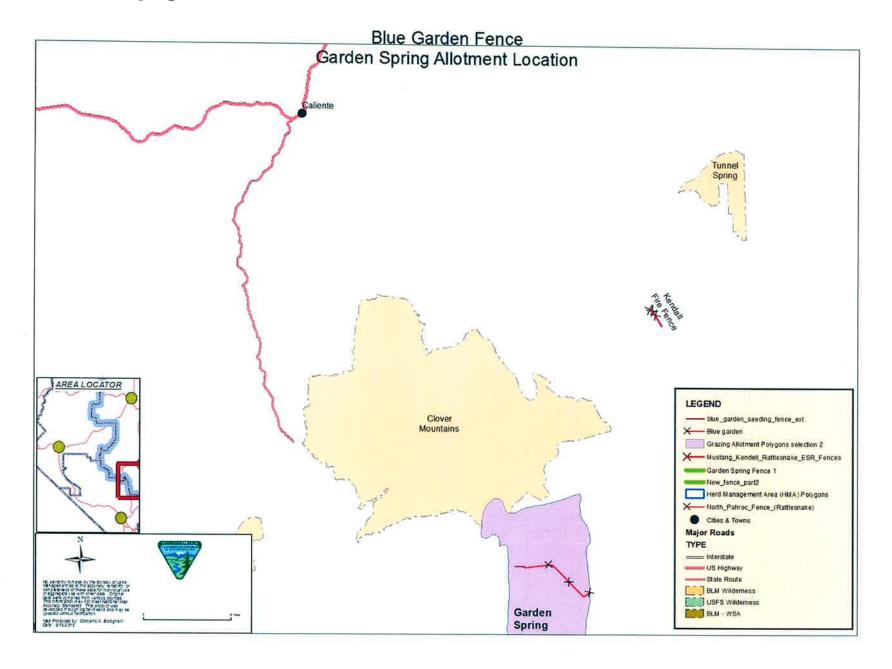
MAP 5. Rattlesnake Allotment



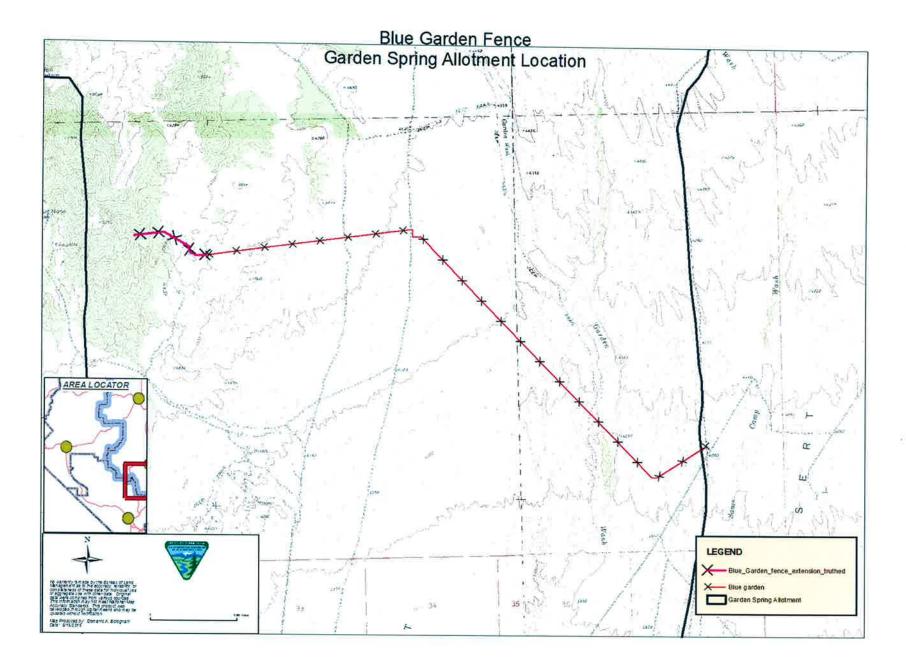
MAP 6. Rattlesnake Allotment



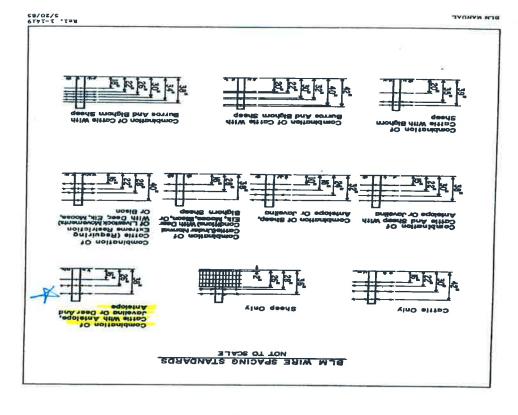
MAP 7. Garden Spring Allotment

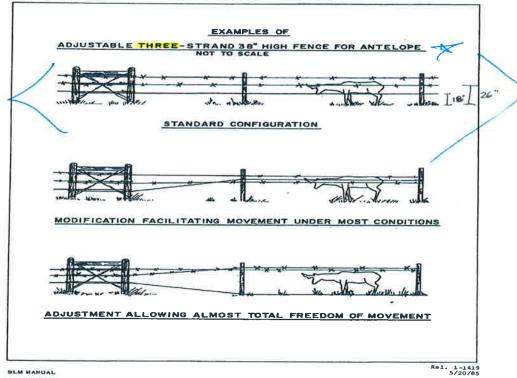


MAP 8. Rattlesnake Allotment



# APPENDIX A





BLM MANUAL

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